

COUNTY OF CHESTERFIELD VIRGINIA MEMO

TO: Members of the Planning Commission

Kirkland A. Turner, Director of Planning

R. J. "John" McCracken, Director of Transportation

FROM: Jeffrey L. Mincks, Deputy County Attorney

DATE: September 4, 2007

RE: Impact Fee Work Session Information

Attached to this e-mail memorandum are 1) the proposed impact fee Road Improvement Plan with accompanying map, showing road needs projected 20 years into the future; 2) a PowerPoint presentation explaining the methodology for the calculation of impact fees; and 3) a draft impact fee ordinance. The ordinance is drafted with certain assumptions:

- 1. that impact fees will only be imposed on residentially-zoned property;
- 2. that new residential zoning will address its impact on public facilities through cash proffers or other means;
- 3. that there will be a single impact fee service area encompassing the entire County;
- 4. that property for which cash proffers or CDA/service district funds will be paid for transportation improvements will be exempted from the payment of impact fees;
- 5. that an appeal of an impact calculation (mandated by statute) will be heard by the BZA and the appeal must be filed within 30 days of the calculation;
- 6. the methodology for calculating impact fees is consistent with the methodology explained in the attached PowerPoint presentation;

7. If a developer elects to use the statutorily-mandated installment payment option to pay his fees, the unpaid balance will accrue interest at the rate specified in the <u>County Code</u> for other unpaid accounts.

The remaining provisions of the ordinance are required by the new legislation. The Commission will be asked to set the public hearing for its October regular meeting to consider 1) the amendment of the comprehensive plan to include the Road Improvement Plan, the accompanying map and the designation of the impact fee service area(s), and 2) the impact fee ordinance.

All of the attached items will be discussed during a work session at the Commission's September regular meeting. Staff will also address the additional notification by mail of potentially interested landowners as was discussed at the last Commission meeting.

Attachments

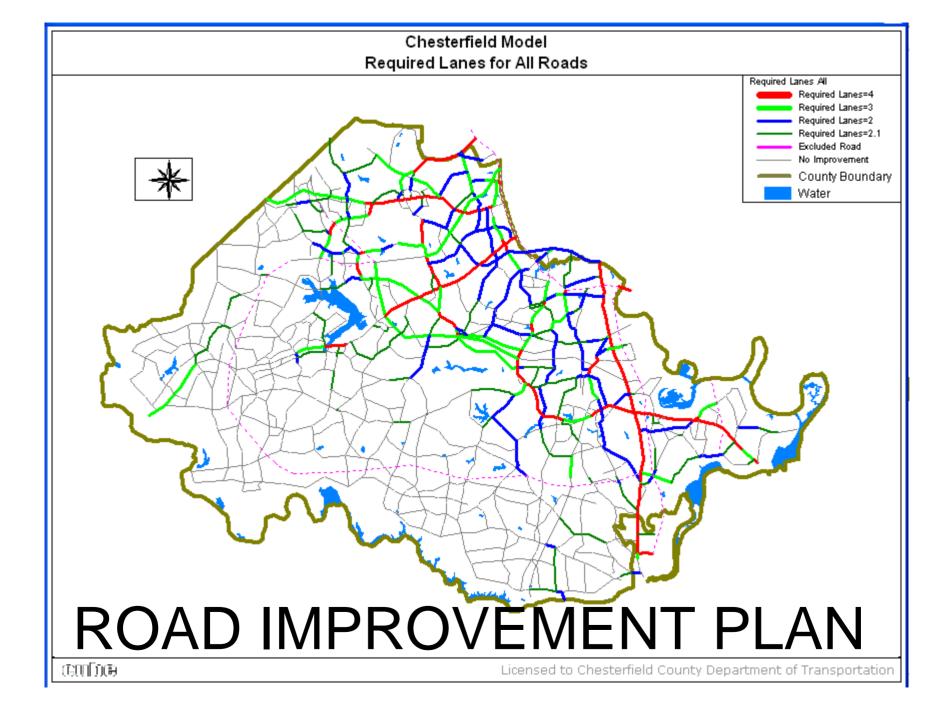
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DRAFT IMPACT FEE ROAD IMPROVEMENT PLAN "NON-SMOOTHED" 8/20/2007

ROAD	FROM	ТО	WIDEN TO # LANES
288	POWHITE PARKWAY	ROUTE 10	6
ALVERSER DRIVE	MIDLOTHIAN TURNPIKE	HUGUENOT ROAD	4
ARCH ROAD	MIDLOTHIAN TURNPIKE	REAMS ROAD	4
ASHBROOK PARKWAY	ASHLAKE PKWY	OTTERDALE ROAD	2
BAILEY BRIDGE ROAD	DEER RUN	CLAYPOINTE ROAD	2
BALDWIN CREEK ROAD	HULL STREET ROAD	ASHLAKE PARKWAY	4
BEACH ROAD	NASH ROAD	ROUTE 10	6
BEACH ROAD	NASH ROAD	WOODLAND POND	2
BEACH ROAD	BUNDLE ROAD	SECOND BRANCH	2
BELMONT ROAD	WHITEPINE ROAD	JESSUP ROAD	4
BERMUDA HUNDRED ROA	IENON CHURCH ROAD	ALLIED ROAD	2 & 4
BEULAH ROAD	SALEM CHURCH ROAD	HOPKINS ROAD	6
BEULAH ROAD	KINGSLAND ROAD	SALEM CHURCH ROAD	2
BEULAH ROAD	HOPKINS ROAD	MEADOWDALE BLVD	4
BOULDERS BLVD	MIDLOTHIAN TURNPIKE		6
BUFORD ROAD	FOREST HILL AVENUE	MIDLOTHIAN TURNPIKE	4 & 6
CENTERPOINTE PARKWAY	OLD HUNDRED ROAD	288	4 & 8
CENTRALIA ROAD	ROUTE 10	CHALKLEY ROAD	2
CENTRALIA ROAD	CHALKLEY ROAD	CHESTER ROAD	4
CHALKLEY ROAD	CENTRALIA ROAD	ROUTE 10	2
CHARTER COLONY PKWY	GENITO ROAD	POWHITE PARKWAY	8
CHESTER ROAD	JEFFERSON DAVIS	NORMANDALE	4
CHESTER ROAD	NORMANDALE	CENTRALIA ROAD	8
CHESTER ROAD	CENTRALIA ROAD	RR R/W	6
CHESTER ROAD	RR R/W	ROUTE 10	4
COURTHOUSE ROAD	REAMS ROAD	HULL STREET ROAD	8
COURTHOUSE ROAD	HULL STREET ROAD	GENITO ROAD	6
COURTHOUSE ROAD	GENITO ROAD	288	8
COURTHOUSE ROAD	288	ROUTE 10	6
COURTHOUSE ROAD EXT	ROUTE 10	SALEM CHURCH ROAD	2
CRANBECK ROAD	ROBIOUS ROAD	KOGER CENTER BLVD	4
EASTFAIR DRIVE	NASH ROAD	WOODPECKER ROAD	4
ELKHARDT ROAD	PROVIDENCE ROAD	HULL STREET ROAD	4
ENON CHURCH ROAD	RUFFIN MILL ROAD	POINT ROCKS ROAD	4
ENON CHURCH ROAD	POINT ROCKS ROAD	ROUTE 10	6
EW ARTERIAL	MIDLOTHIAN TURNPIKE		2
EW ARTERIAL	OTTERDALE ROAD	DRY BRIDGE ROAD	4
EW ARTERIAL	DRY BRIDGE ROAD	OLD HUNDRED ROAD	2
FOREST HILL AVENUE	HUGUENOT ROAD	COUNTY LINE	4
GENITO ROAD	WOOLRIDGE ROAD	BRANDERMILL PARKWAY	2
GENITO ROAD	BRANDERMILL PARKWA	CHARTER COLONY PKWY	4
GENITO ROAD	CHARTER COLONY PKW	/ HULL STREET ROAD	6
GENITO ROAD	HULL STREET ROAD	COURTHOUSE ROAD	6
HAPPY HILL ROAD	HARROWGATE ROAD	JEFFERSON DAVIS	4
HARROWGATE ROAD	ROUTE 10	HAPPY HILL ROAD	4
HARROWGATE ROAD	JEFFERSON DAVIS	EAST WEST FREEWAY	2
HICKORY ROAD	NORTH SOUTH FREEWA		4

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RIVER ROAD HICKORY ROAD COUNTY LINE (EAST) 2 & 4				
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RIVER ROAD MATOACA ROAD NORTH - SOUTH FREEWAY 2			,	
	KIVEK KUAD	MATUACA RUAD	NOKIH - SOUTH FREEWAY	2

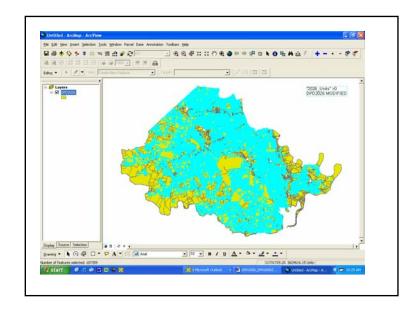
ROBIOUS ROAD	HUGUENOT ROAD	COUNTY LINE	6	
ROBIOUS ROAD	HUGUENOT ROAD	MIDLOTHIAN TURNPIKE	6	
ROUTE 10	CHIPPENHAM PKWY	WHITEPINE ROAD	6	
ROUTE 10	WHITEPINE ROAD	CHALKLEY ROAD	8	
ROUTE 10	CHALKLEY ROAD	ECOFF ROAD	6	
ROUTE 10	ECOFF ROAD	COUNTY LINE (EAST)	8	
RR R/W	EAST WEST FREEWAY	LEWIS ROAD	6	
RUFFIN MILL ROAD	JEFFERSON DAVIS	CONTINENTAL BLVD	6	
RUFFIN MILL ROAD	CONTINENTAL BLVD	ENON CHURCH ROAD	2	
SALEM CHURCH ROAD	BEULAH ROAD	CENTRALIA ROAD	4	
SALISBURY ROAD	WINTERPOCK ROAD	ROBIOUS ROAD	2	
SPRING RUN ROAD	QUALLA ROAD	HENSLEY ROAD	2	
TURNER ROAD	HULL STREET ROAD	MIDLOTHIAN TURNPIKE	6	
TURNER ROAD	HULL STREET ROAD	WALMSLEY BOULEVARD	8	
TURNER ROAD	WALMSLEY BOULEVARD	BELMONT ROAD	6	
WALMSLEY BOULEVARD	HULL STREET ROAD	COUNTY LINE	4	
WHITE PINE ROAD	ROUTE 10	BELMONT ROAD	6	
WINTERFIELD ROAD	MIDLOTHIAN TURNPIKE	SALISBURY ROAD	4	
WINTERFIELD ROAD	SALISBURY ROAD	COUNTY LINE	2	
WINTERPOCK ROAD	HULL STREET ROAD	SPRINGFORD	2	
WOODPECKER ROAD	EASTFAIR DRIVE	EAST WEST FREEWAY	4	
WOODPECKER ROAD	NORTH SOUTH FREEWA	LAKEVIEW	2	
WOODSEDGE ROAD	JEFFERSON DAVIS	ASHTON CREEK	4	
WOOLRIDGE ROAD	MIDLOTHIAN TURNPIKE	288	6 & 8	
WOOLRIDGE ROAD	288	COUNTY LINE MIDLOTHIAN TURNPIKE WHITEPINE ROAD CHALKLEY ROAD ECOFF ROAD COUNTY LINE (EAST) LEWIS ROAD CONTINENTAL BLVD ENON CHURCH ROAD CENTRALIA ROAD ROBIOUS ROAD HENSLEY ROAD MIDLOTHIAN TURNPIKE WALMSLEY BOULEVARD DELMONT ROAD COUNTY LINE BELMONT ROAD SALISBURY ROAD COUNTY LINE SPRINGFORD EAST WEST FREEWAY LAKEVIEW ASHTON CREEK 288 POWHITE PARKWAY	6 & 8	

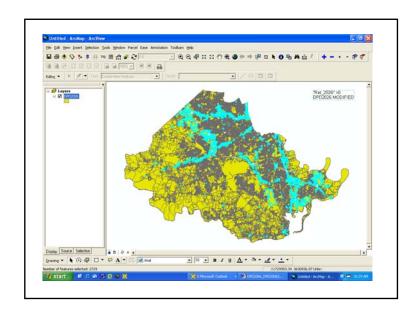


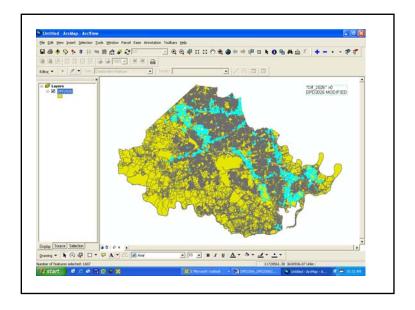
- LAND USE DATA BASE PROVIDED (EXISTING & 2026)
- DETERMINE ROAD NETWORK TO BE USED
- RUN TP+ MODEL TO DETERMINE ANTICIPATED TRAFFIC
- RUN COST CALCULATIONS TO ACHIEVE DESIRED LEVEL OF SERVICE (D)
- DETERMINE COST PER ADT

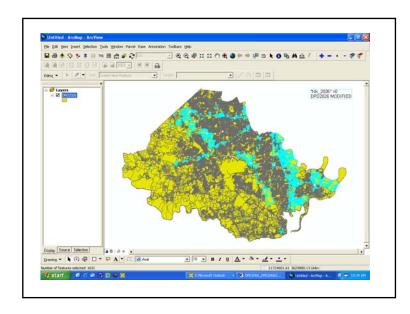
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- RUN COST CALCULATIONS TO ACHIEVE DESIRED LEVEL OF SERVICE (D)
- DETERMINE COST PER ADT

	UNITS	POPU- LATION	RETAIL SQ FT	OFFICE SQ FT	INDUSTR SQ FT
2006	117,198	304,942	23,426,450	8,872,332	35,589,558
2006BASE *	117,198	329,522	25,759,154	9,131,032	36,304,44:
2026	173,832	432,815	35,919,233	17,629,755	65,118,638





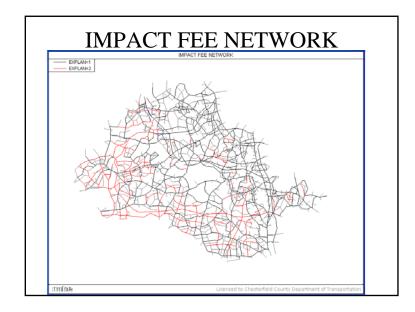


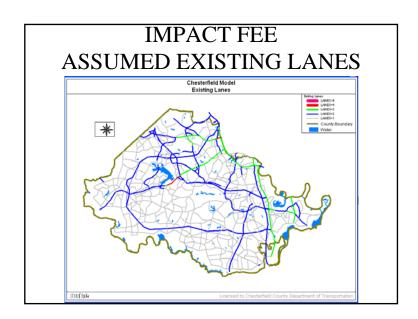


- LAND USE DATA BASE PROVIDED (EXISTING & 2026)
- DETERMINE ROAD NETWORK TO BE USED
- RUN TP+ MODEL TO DETERMINE ANTICIPATED TRAFFIC
- RUN COST CALCULATIONS TO ACHIEVE DESIRED LEVEL OF SERVICE (D)
- DETERMINE COST PER ADT

IMPACT FEE NETWORK

- INFINITE COMBINATION OF ROAD NETWORKS POSSIBLE
- ROAD NETWORK HAS SIGNIFICANT IMPACT ON ASSIGNMENT OF TRIPS AND COSTS
- ASSUMED ALL THOROUGHFARE PLAN IS IN PLACE

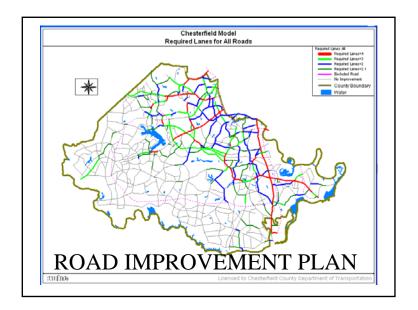




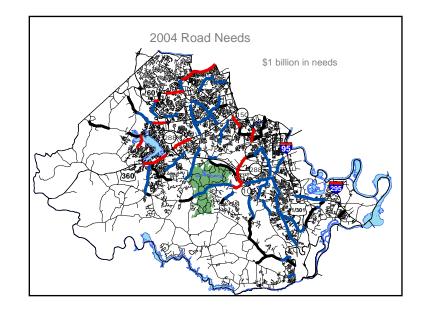
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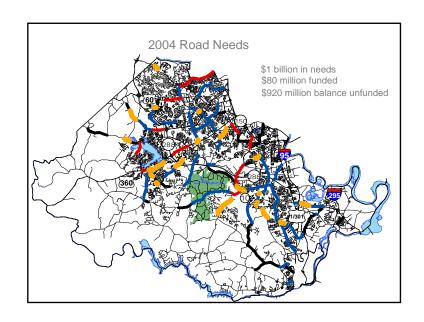
TP+ MODEL

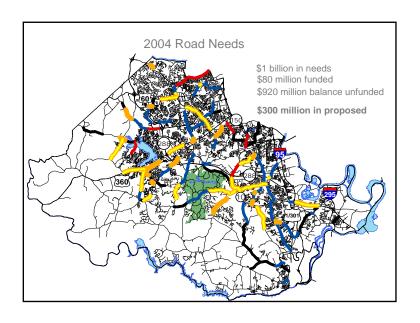
- VARIABLES DWELLINGS, POPULATION, RETAIL EMPLOYMENT, NON-RETAIL EMPLOYMENT, SCHOOL
- GENERATION
- DISTRIBUTION
- ASSIGNMENT



2004 EXISTING NEEDS & COSTS







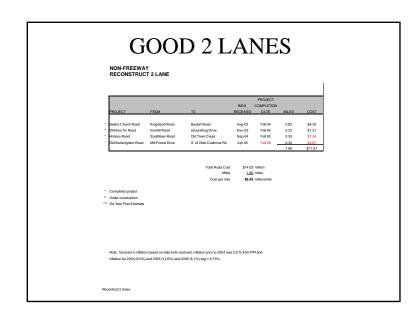
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- DETERMINE ROAD NETWORK TO BE USED
- RUN TP+ MODEL TO DETERMINE ANTICIPATED TRAFFIC
- RUN COST CALCULATIONS TO ACHIEVE DESIRED LEVEL OF SERVICE (D)
- DETERMINE COST PER ADT

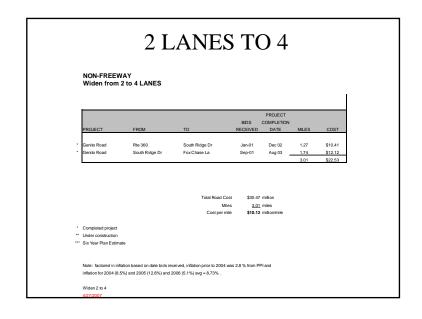
IMPACT FEE MAXIMUM ROAD VOLUMES FOR LOS D

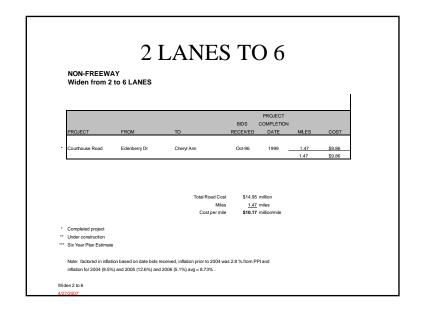
NON-FREEWAY	LESS THAN 8,000 VPD	NO IMPROVEMENT
	8,000 – 15,000 VPD	GOOD 2 LANES
	15,001 – 26,550 VPD	4 LANES
	26,551 – 39,750 VPD	6 LANES
	GREATER THAN 39,750 VPD	8 LANES
FREEWAY	0 – 58,000 VPD	4 LANES
	58,001 – 87,000 VPD	6 LANES
	GREATER THAN 87,000 VPD	8 LANES

IMPACT FEE TYPICAL ROAD IMPROVEMENT COSTS

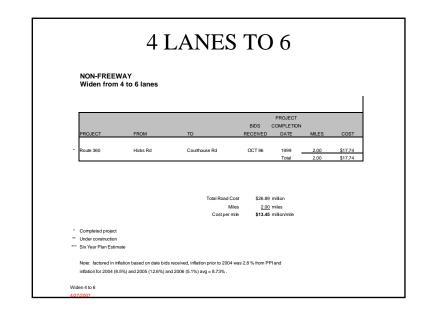
GOOD 2 LANES	\$8.45 M / MILE
WIDEN 2 LANES TO 4	\$10.12 M / MILE
WIDEN 2 LANES TO 6	\$10.17 M / MILE
WIDEN 2 LANES TO 8	\$16.11 M / MILE
WIDEN 4 LANES TO 6	\$13.45 M / MILE
WIDEN 4 LANES TO 8	\$14.31 M / MILE
WIDEN 6 LANES TO 8	\$13.45 M / MILE

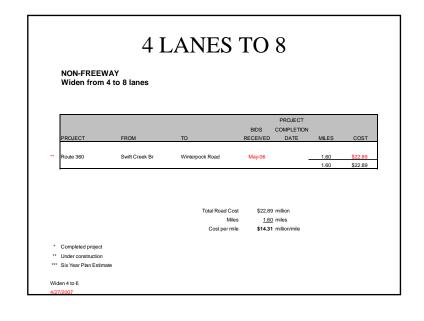


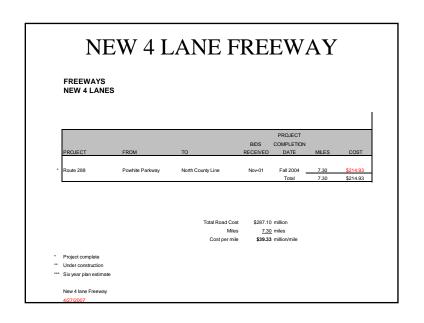




2 LANES TO 8 NON-FREEWAY Widen from 2 to 8 lanes (COST IN \$M/MI. Cost for widening 2 lane to 6 lane \$10.17 Cost for 2 additional lanes, used \$2.82 RTE 10 EBL (618- I-295) CONST CONTRACT yr 1998 \$1.08m/1.1mi = .98m for one la * second la = \$1.96 inflation factor 2.8%/yr for 5 years and 8.73% for 3 years = \$2.82Additional Right-of-way (130 ft- 110 ft)*5280 ft/43560 /ac * 50 k = \$0.12 Supplemental Right-of-way, purchase houses 6 to 8 lane 10 houses/mi * \$150.000 ea. = \$1.50 Utility adjustment , used Courthouse (Lucks to Edenberry) in 1998 was \$1.04 inflation factor 2.8%/yr for 5 years and 8.73% for 3 years = \$1.50 \$1.50 TOTAL \$16.11 COST = \$16.11 Note: factored in inflation based on date bids received, inflation prior to 2004 was 2.8 % from PPI and inflation for 2004 (8.5%) and 2005 (12.6%) and 2006 (5.1%) avg = 8.73% .



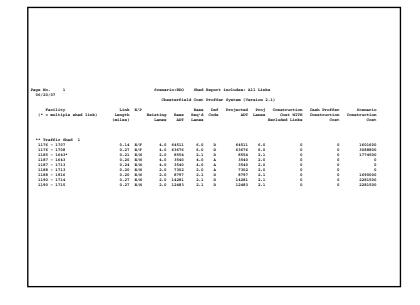




		Construct				
Price Cha		Same Mont				
		June 05 to			, , , , , , , , , , , , , , , , , , , ,	
	July 06	June 06	_	July 05	July 04	July 03
Highway & Street Construction	15.3%	16.8%	16.4%	11.5%	9.2%	1.9%
Asphalt Paving & Block Mfg	34.1%	30.6%	27.6%	6.2%	2.6%	3.2%
Cement	12.2%	14.4%	16.1%	14.3%	2.2%	-0.6%
Concrete Block & Brick	8.3%	6.4%	7.5%	10:4%	2.2%	2.0%
Construction Machinery &				l		
Equipment Mfg	3.7%	4.0%	3.0%	4.7%	4.0%	1.3%
Construction Sand, Gravel &		l		l		
Crushed Stone	9.0%	7.9%	8.7%	6.7%	3.8%	2.1%
Iron & Steel Scrap	67.8%	74.4%	31.6%	-34.4%	99.2%	10.3%
Ready Mix Concrete	12.6%	13.1%	12.8%	13.9%	4.4%	0.3%
Inflation/Consumer Price Index	4.1%	4.3%	4.2%	3.2%	3.0%	2.1%
General Construction Inputs	9.1%	9.3%	9.6%	73%	85%	1.5%
Month	be Provinces	Price Index f	or Maharasa	& Streets		
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200					. 4	
100					-44	_
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1902 1933 1934 19	95 1996 1997	998 999	2000 2001 20	002 2003 200	4 2005 2006	11
Source: Bureau of Labor Statistics	Long-ter	m trend = 3.01	S growth per y	rear		
				_		

IMPACT FEE COST CALCULATION

• COST MODEL TAKES ASSIGNED VOLUMES, DETERMINES NUMBER OF LANES REQUIRED TO MEET LOS FOR VOLUME, CALCULATES COST TO IMPROVE ROAD FROM EXISTING TO REQUIRED NUMBER OF LANES



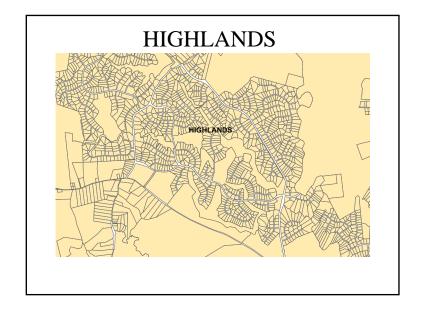
IMPACT FEE ADT DETERMINATION

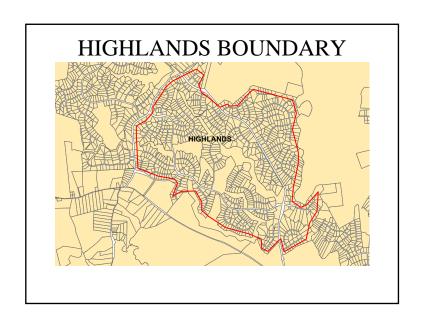
- LAND USE ASSIGNED TO EACH PARCEL IS USED TO DETERMINE ITE TRIP RATE CATEGORY (SINGLE FAMILY, RETAIL, OFFICE, INDUSTRIAL)
- DENSITY FOR PARCEL MULTIPLIED TIMES ITE TRIP RATE TO GET TOTAL TRIPS

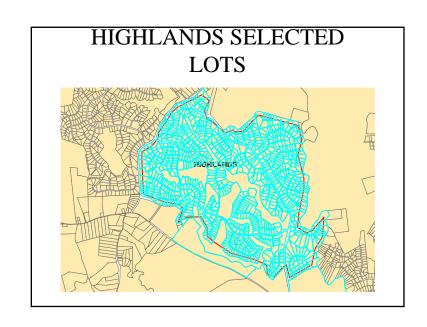
ge No. 1 06/20/07		Scenario	:BDO Shed	Report includes: All Links	
10/20/07		Chest	erfield Cost	Proffer System (Version 2.1)	
		Cash Proffer	Total		
	Length (miles)	Construction Cost	Shed ADT		
* Traffic Shed 1					
** Subtotal **	27.80	0	182294		
** Traffic Shed 2					
** Subtotal **	24.78	0	150010		
** Traffic Shed 3					
** Subtotal **	28.61	0	173460		
		· ·	1/3460		
** Traffic Shed 4 ** Subtotal **					
	27.69	0	179804		

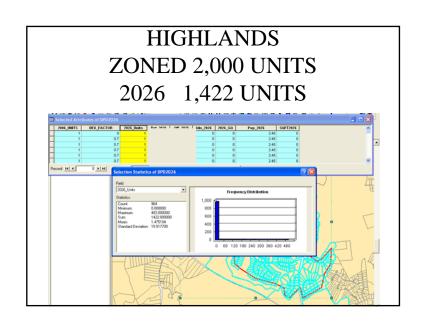
- LAND USE DATA BASE PROVIDED (EXISTING & 2026)
- DETERMINE ROAD NETWORK TO BE USED
- RUN TP+ MODEL TO DETERMINE ANTICIPATED TRAFFIC
- RUN COST CALCULATIONS TO ACHIEVE DESIRED LEVEL OF SERVICE (D)
- DETERMINE COST PER ADT

COSTS		
2026		\$5,292 M
2006 BASE		\$4,686 M
DIFFERENCE		\$ 605 M
CREDITS		
IMPROVEMENTS		\$ 0 M
CASH PROFFERS 20 YRS		\$ 129 M
POWHITE / CHARTER COLONY		\$ 40 M
TOTAL		\$ 169 M
ADT'S		
2026		2,649,740
2006 BASE		1,898,010
DIFFERENCE		751,730
IMPACT FEE		
(\$605 M - \$169 M) / 751 K = \$582 / ADT	\$582 * 10 ADT / DW = \$5,802 PER DW	









LAND USE	TYPICAL SIZE	ADT / 1,000 F2	FEE
OFFICE	60,000	15.0	\$523,800
OFFICE	20,000	19.3	\$224,652
CONVENIENCE	3,000	845.6	\$1,476,417
SHOPPING CENTER	200,000	49.28	\$5,736,192
INDUSTRIAL (HEAVY)	433,000	1.5	\$378,009
INDUSTRIAL (LIGHT)	130,000	7.0	\$529,620
BANK	4,500	239.33	\$626,805
FAST FOOD	4,000	496.0	\$1,154,688

IMPACT FEE

DRAFT ONLY

AN ORDINANCE TO AMEND THE <u>CODE OF THE COUNTY</u>

<u>OF CHESTERFIELD</u>, 1997, AS AMENDED, BY ADDING
A NEW ARTICLE XVII TO CHAPTER 9 OF THE <u>CODE</u>

RELATING TO TRANSPORTATION IMPACT FEES TO FUND AND RECAPTURE
THE COST OF PROVIDING REASONABLE ROAD IMPROVEMENTS

BE IT ORDAINED by the Board of Supervisors of Chesterfield County:

(1) That the <u>Code of the County of Chesterfield</u>, 1997, as amended, is amended by adding the following:

Chapter 9 FINANCE AND TAXATION

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ARTICLE XVII. TRANSPORTATION IMPACT FEES

Section 9-250. Establishing a system of impact fees.

Pursuant to Code of Virginia § 15.2-2322, the county hereby establishes a system of impact fees to fund reasonable road improvements benefiting new residential development. In accordance with Code of Virginia §15.2-2320, one or more impact fee service areas shall be designated by amendment to the county's comprehensive land use plan. Such plan amendment may designate the entire county as one impact fee service area.

Section 9-251. When impact fees determined and collected.

- (a) Pursuant to Code of Virginia § 15.2-2323, the amount of impact fees to be imposed on a specific development shall be determined no later than final subdivision or site plan approval.
- (b) Pursuant to Code of Virginia § 15.2-2323, the impact fee shall be collected for each residential lot or housing unit at the time a building permit is issued for such lot or housing unit.
- (c) No building permit shall be issued for a lot or housing unit on which an impact fee has been imposed unless the owner of the lot or housing unit, or his agent, has (i) paid the applicable impact fee or (ii) has executed an agreement provided by the county and secured by a bond or a letter of credit approved by the county, to pay the impact fee, in equal installments, over a period of no more than 3 years. If payments are made in installments pursuant to subsection (c) (ii), interest on the unpaid portion shall accrue interest at the rate specified in § 9-6 of this Code.
- (d) The calculation of an impact fee may be appealed to the Chesterfield County Board of Zoning Appeals. Such appeal shall be filed with the director of planning within 30 days of the calculation of the impact fee amount by the county.

DRAFT ONLY

Section 9-252. Determination of the amount of the impact fee.

- a) The impact fee for a development shall be determined by dividing (i) the projected road improvement costs within the impact fee service area in which the development is located, when such area is fully developed, by (ii) the number of projected housing units within the impact fee service area when such area is fully developed. This calculation shall be based on the number of trips generated by each such housing unit. The projected road improvement costs for each impact fee service area shall be calculated in accordance with the county's road improvement plan as specified in Code of Virginia §15.2-2321.
- b) The value of any dedication, contribution or construction from the developer for off-site road or other transportation improvements benefiting the impact fee service area shall be treated as a credit against the impact fees imposed on the developer's project whether by condition of zoning of other written commitment to the county. The county shall also calculate and credit against the impact fees the extent to which (i) other developments have already contributed to the cost of existing roads which will benefit the development, (ii) new development will contribute to the cost of existing roads, and (iii) new development will contribute to the cost of road improvements in the future other than through impacts fees, including any special taxing districts, special assessments, or community development authorities.
- c) The schedule of impact fees is:

<u>Impact Fee</u>
\$5,820
\$ 0
\$ 0

d) Any lot or housing unit which is subject to a transportation cash proffer or to increased taxes, assessments or fees for road improvements pursuant to a community development authority or a transportation service district, shall not be subject to the payment of impact fees.

Section 9-254. Updating road improvement plan and amending impact fees.

In accordance with Code of Virginia § 15.2- 2325, the Board of Supervisors shall update the impact fee road improvement plan at least every two years. The impact fee schedule shall be amended to reflect substantial changes in the road improvement plan. Any impact fees not yet paid at the time of the amendment to the impact fee schedule shall be assessed at the applicable amended amount.

Section 9-255. Use of impact fees.

A separate road improvement account shall be established for each impact fee service area and all funds collected through impact fees shall be deposited in the appropriate account. Each account shall bear interest which shall become funds of the account. The expenditure of

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funds from the account shall be only for road improvements benefiting the impact fee service area as set out in the road improvement plan for such impact fee service area.

Section 9-256. Refunds.

The county shall refund any impact fee in accordance with the requirements of the Code of Virginia § 15.2-2327.

(2) That this ordinance shall become effective immediately upon adoption.